



DEPARTMENT OF THE NAVY

DIRECTOR STRATEGIC SYSTEMS PROGRAMS
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WASH NGTON NAVY YARD, DC 20374-5127

IN REPLY REFER TO:

J&A No. 22,049



**JUSTIFICATION AND APPROVAL (J&A)
FOR USE OF OTHER THAN FULL AND OPEN COMPETITION**

1. Contracting Activity.

Strategic Systems Programs (SSP)

2. Description of the Action Being Approved.

SSP intends to award a cost-plus-fixed-fee contract, on a sole source basis, for technical services and programmatic support to JRC Integrated Systems, Inc. (JRC) for the Common Missile Compartment (CMC) Program, using other than full and open competition.

3. Description of Supplies/Services.

This effort will include technical services and programmatic support for the re-hosting and integration of the TRIDENT II (D5) Submarine Launched Ballistic Missile (SLBM), Strategic Weapon System (SWS), within the Common Missile Compartment (CMC) onboard submarine platforms and within land-based facilities. This effort also includes operator and operational knowledge and expertise for the development, maintenance and review of Arrangements, Design Disclosures, Test Procedures and Program Plans; conduct of special projects and analysis involving strategies for the Program, construction and test facilities, and for shipyard execution, and life-cycle support concepts; Government Furnished Information/Material/Equipment (GFI/M/E) and Commitments management; root cause analysis and corrective action implementation; and documenting and tracking technical comments, decisions and recommendations. These efforts also include acquisition planning, cost and expenditure summaries, and business case analyses as well as participation in working groups, design-build-sustain teams, technical meetings, telecons, and video teleconferences (VTCs) required for the CMC Program. The period of performance will be FY23, with options for FY24, and FY25.

The total estimated dollar value for this acquisition including option CLINs is [REDACTED]. The acquisition will also include an increase in level of effort option that may increase the value up to [REDACTED].

[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]
[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]
[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]

4. Statutory Authority Permitting Other Than Full and Open Competition.

10 U.S.C. 2304(c)(5), Authorized or Required by Statute, and 15 U.S.C 657f, the Veterans Benefits Act (VBA) of 2003. The VBA authorizes sole source awards to small business concerns owned and controlled by service-disabled veterans (commonly referred to as Service-Disabled Veteran-owned Small Business (SDVOSB) concerns). See FAR 6.302-5(b)(6) and 19.1406.

5. Rationale Justifying Use of Cited Statutory Authority.

The requirements for a sole source award under the VBA are described in FAR 19.1406(a), which states:

A contracting officer shall consider a contract award to a SDVOSB concern on a sole source basis (see 6.302-5(b)(6)), before considering small business set-asides (see 19.203 and subpart 19.5) provided none of the exclusions of 19.1404 apply and--

- (1) The contracting officer does not have a reasonable expectation that offers would be received from two or more service-disabled veteran-owned small business concerns;
- (2) The anticipated award price of the contract, including options, will not exceed--
 - (i) \$7 million for a requirement within the NAICS codes for manufacturing; or
 - (ii) \$4.0 million for a requirement within any other NAICS code;
- (3) The requirement is not currently being performed by an 8(a) participant under the provisions of subpart 19.8 or has been accepted as a requirement by SBA under subpart 19.8;
- (4) The service-disabled veteran-owned small business concern has been determined to be a responsible contractor with respect to performance; and
- (5) Award can be made at a fair and reasonable price.

In accordance with FAR 19.1406, the Contracting Officer has determined that SSP has complied with FAR 19.203 and FAR Subpart 19.5, that no exclusions of FAR 19.1404 apply, and that, for the following reasons, there is not a reasonable expectation that offers would be received from two or more SDVOSB concerns:

- (1) The technical services and programmatic support for the TRIDENT II (D5) SLBM CMC SWS integration efforts for the submarine platforms require a contractor with the specific operator and operational knowledge and understanding of this system and Program. JRC Integrated Systems, Inc. (JRC) has developed an in-depth technical and operational understanding of the SWS and its subsystem-level capabilities that are needed for the current TRIDENT II (D5) SLBM SWS Program. These are critical capabilities, needed to re-host and integrate the SWS within the CMC on-board the submarine platforms. From the beginning of the CMC Program, JRC has developed specialized knowledge of the design, trade studies and operator and operational aspects and constraints required for the re-hosting and integration of the SWS on-board the submarine platforms. There is no SDVOSB concern, other than JRC Integrated Systems, Inc., which has developed such a combination of knowledge and understanding relating to both the current TRIDENT II (D5) SWS Program and the CMC Program. Consequently, there is no SDVOSB concern, other

than JRC, which could submit a viable offer for the required work (see paragraph 6 below).

Moreover, in accordance with FAR 19.1406, the Contracting Officer has determined that:

- (a) the anticipated award price of the contract, including options, will not exceed \$7 million for a requirement within the NAICS codes for manufacturing and will not exceed \$4.0 million for a requirement within any other NAICS code, because the anticipated award price of this non-manufacturing NAICS code requirement is not more than \$4.0M;
- (b) the requirement is not currently being performed by an 8(a) participant under the provisions of FAR Subpart 19.8 and has not been accepted as a requirement by SBA under FAR Subpart 19.8;
- (c) the SDVOSB concern, JRC, has been determined to be a responsible contractor with respect to performance, based upon its performance under previous SSP contracts N00030-11-C-0020, N00030-12-C-0025, N00030-14-C-0017 and N0003016-C-0031; and,
- (d) award can be made at a fair and reasonable price.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable.

SSP posted a Sources Sought Notice (SSN) on SAM.gov from 15 December 2021 through 07 January 2022 and received three (3) responses which were reviewed and assessed by the Technical Branch, SP26. The assessment found that only one (1) company, JRC Integrated Systems, Inc. (JRC), was capable of satisfactorily performing or meeting the requirements as defined within the SSN.

In addition, the Ship Integration Branch (SP26) conducted market research by querying two databases to conduct a search of companies which could potentially satisfy or meet the requirements of the Statement of Work (SOW): the Small Business Administration (SBA) Dynamic Small Business Search (DSBS) and the General Services Administration (GSA) databases.

For the SBA database, the search was conducted for all SDVOSB companies identified with the Engineering Services NAICS Code 541330 located within the Metro Statistical Area (MSA) 8840, which includes the DC metro area (DC, MD, and VA). For the GSA database, the search was conducted for all SDVOSB companies identified with the Professional Engineering Service, Standard Industrial Classification (SIC) code 871 located within the DC metro area (DC, MD, and VA).

In summary, the market research conducted by SP26 included a review and examination of 167 SDVOSB companies. After reviewing the SDVOSB companies' business profiles, capabilities, experience and core competencies, as provided on the companies' website, within the SBA and GSA databases' capabilities narrative or as submitted in response to the Sources Sought Notice, it was determined that JRC

Integrated Systems, Inc. (JRC) was the only firm identified with the ability to meet all the requirements as they pertain to possessing extensive knowledge and experience with the TRIDENT II (D5) SLBM SWS Program, and CMC SWS design, operational, and performance characteristics. In addition, JRC possesses extensive knowledge of SSP internal planning and documentation requirements; is qualified to handle and store SECRET, Polaris Sales Agreement and Controlled Unclassified Information (CUI), and has extensive knowledge of and capability to comply with all applicable SSP Instructions (SSPINST) and Ordnance Documents (OD).

Furthermore, JRC was evaluated as being the only SDVOSB firm able to meet the procurement needs as they possess a distinct combination of directly relevant experience, detailed technical and operational understanding and knowledge of the important programmatic issues, processes and methodologies needed to perform these tasks. No other SDVOSB contractor has an existing workforce comprised of personnel with the technical and programmatic skill-set and proficiency relative to the range of tasks involved to support SSP and the Fleet Ballistic Missile (FBM) Program tasks as defined within the SOW.

Finally, the Market Research Report concluded that JRC Integrated Systems, Inc. was the only SDVOSB concern that would satisfy the requirement.

7. Determination of Fair and Reasonable Cost.

The Contracting Officer will conduct cost and price analyses to determine if the cost to the Government of the supplies and services covered by this J&A will be fair and reasonable.

8. Actions to Remove Barriers to Future Competition.

For the reasons set forth in Paragraph 5 and 6, SSP has no plans to compete this contract for the types of supplies and services covered by this document. In the future, SSP will re-evaluate program requirements to determine if future requirements for the unique types of supplies/services covered by this J&A can be competed without interruption to schedule, excessive cost to the Government, or compromise of critical program requirements.

CERTIFICATIONS AND APPROVAL

TECHNICAL/REQUIREMENTS CERTIFICATION

I certify that the facts and representations under my cognizance which are included in this Justification and its supporting acquisition planning documents, except as noted herein are complete and accurate to the best of my knowledge and belief.

Technical Cognizance:

