

CUI

ATTENTION

Use this space to indicate categories, limited dissemination controls, special instructions, points of contact, etc., if needed.

FAR Part 8 Limited Source Justification

Senior Leader Development Management System

Controlled by: U.S. Army

Controlled by: MICC-Fort Belvoir (CCMI-CSH-BE)

CUI Category: General Procurement and Acquisition

Distribution/Limited Dissemination Controls: [REDACTED]

ATTENTION

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Standard Form 901 (11-18)
Prescribed by GSA/ISOO | 32 CFR 2002

CUI

[REDACTED]

**Justification Review Document
for Limited Source Justification - FAR Part 8**

Program/Equipment: The Chief of Staff, Army (CSA) requires an information technology support contract on its Senior Leader Development Management System (SLDMS), in order to support the administration of promotable Lieutenant Colonels, Colonels, and General Officers.

Authority: Title III of the Federal Property and Administrative Services Act of 1949 (Title 41 U.S.C. 251, et. Seq) and Title 40 U.S.C. 501, Services for Executive Agencies, as implemented by FAR 8.405-6.

Amount: [REDACTED]

Prepared by: [REDACTED] [REDACTED]

Contracting Officer: [REDACTED] [REDACTED]

Technical: [REDACTED] [REDACTED]

Requirements: [REDACTED] [REDACTED]

Program Manager: [REDACTED] [REDACTED]

[REDACTED]

Reviews: I have reviewed this justification and find it adequate to support limiting competition.

Program Manager:

[Redacted]

[Redacted]

[Redacted]

Date: See digital signature

Small Business Specialist, Small Business Program:

[Redacted]

[Redacted]

[Redacted]

Date: See digital signature

MICC-FB Legal Counsel:

[Redacted]

[Redacted]

[Redacted]

Date: See digital signature

Contracting Officer:

[Redacted]

[Redacted]

[Redacted]

Date: See digital signature

Director, MICC- Fort Belvoir:

[Redacted]

[Redacted]

[Redacted]

Date: See digital signature

Assistant Director, Small Business Program:

[Redacted]

[Redacted]

[Redacted]

Date: See digital signature

Limited Source Justification and Approval Under FAR Part 8

1. Contracting Activity: U.S. Army Mission and Installation Contracting Command, Fort Belvoir (MICC-FB), 9410 Jackson Loop, Bldg. 1425, Fort Belvoir, VA 22060.

2. Description of Action: The Headquarters Department of the Army (HQDA) Senior Leaders Development (SLD) Office requests a sole source firm-fixed-price Task Order under the General Services Administration (GSA) Federal Supply Schedule (FSS) Program with Halvik, Corp., [REDACTED]. The Government will execute this action against FSS contract GS35F328BA. This is an interim bridge while a competitive follow-on procurement is being conducted. Projected award of this bridge action is 6 January 2023; Operations and Maintenance Army (OMA) funds will be used for this requirement. An acquisition plan is not required because this procurement does not meet the threshold at Defense Federal Acquisition Regulation Supplement 207.103(d)(i)(B).

3. Description of Supplies/Services: The purpose of this task order is to provide IT Professional Services to the Headquarters Department of the Army (HQDA) SLD Office, to include database planning and design, systems analysis and design, programming and software development, conversion and implementation support, and software project management. The support required is for continued operations and maintenance of SLDMS. The system is comprised of four modular applications: the Colonels Management Office (CMO) web application called Development Opportunities Management System (the DOM), the HQDA General Officer Management Office (GOMO) web application called DA-GOMONet, the U.S. Army Reserve General Officer Management Office web application called OCAR-GOMONet, and a shared web application called Pairwise Voting System. The SLDMS is the underlying platform and each of these web applications service a distinct managed population.

Period of Performance: 7 January 2023 through 6 January 2024

Total Value: [REDACTED]

4. Authority Cited: Title III of the Federal Property and Administrative Services Act of 1949 (Title 41 U.S.C. 251, et. Seq) and Title 40 U.S.C. 501, Services for Executive Agencies, as implemented by FAR 8.405-6 and substantiated by the following: FAR 8.405-6(a)(1)(i)(C). In the interest of economy and efficiency, the new work is a logical follow-on to an original Federal Supply Schedule order provided that the original order was placed in accordance with applicable Federal Supply Schedule ordering procedures. The original order or Blanket Purchase Agreement (BPA) was not previously issued under a sole-source or limited-sources procedures.

5. Reason for Authority Cited:

a. The use of this authority is necessary because of the level of experience Halvik [REDACTED]

Corp has been providing since 2017. Halvik Corp has been working for the past 18 months in the integration of the new Integrated Personnel and Pay System Army (IPPS-A), their knowledge and expertise far exceeds any potential competitor. Award to any other source would result in delays of over 9 months in operations to include a severe lag in the assignment management of general officers across the Regular Army and Army Reserve. Halvik Corp. is the current contractor and is providing the CSA with the Information Technology support for the Senior Leaders Development Management System (SLDMS). The SLDMS is a unique software suite that provides the CSA and Secretary of the Army critical tools to make informed decisions with accurate and timely data. Award to any other source would result in unacceptable delays in fulfilling the Chief of Staff of the Army's (CSA) ability to make informed decisions with accurate and timely data related to the personnel data of the Army's senior leaders and General Officers Corps. A new solicitation will take approximately 12 weeks to complete the approval process; it will take approximately 6 additional months for the contract award process, and the follow-on contract will need approximately 8 weeks for the transition period to be completed. Halvik Corp. is the current contractor and is providing the CSA with the Information Technology support for the Senior Leaders Development Management System (SLDMS). Only the incumbent was deemed capable of fulfilling the specific needs of the government – specifically to have contracted employees onboard and working beginning 7 January 2023. The SLDMS is a unique software suite that provides the CSA and Secretary of the Army critical tools to make informed decisions with accurate and timely data.

The original order was placed in accordance with the applicable Federal Supply Schedule ordering procedures. The original order was competed and has not been previously issued under sole-source or limited-sources procedures. The previous order was competed in FY17, this is the first time this authority has been used for this effort.

The CSA relies on the SLDMS, and the applications included therein to meet mission requirements. Halvik Corp. has proven capable in providing the highly skilled technical expertise in performing the requisite support for the SLDMS. The scope of this interim effort is identical to the incumbent contract and is therefore a logical follow-on until a competitive procurement can be completed. The milestones identified in the table support the new competitive procurement.

Milestone Event	Date
Requirements Package Received	09 NOV 2022
Solicitation Review Board Complete	27 DEC 2022
Issuance of Solicitation	27 DEC 2022
Final Evaluations Complete	30 DEC 2022
Contract Award	04 JAN 2023

b. Alternatives. This proposed non-competitive task order is made in the interest of economy and efficiency, which is further detailed below. The Government has exhausted all possible solutions and has determined that no other vendor, except the incumbent, can provide the required services in the time frame necessary without an unacceptable break in service. There are not sufficient Government personnel available or with the expertise to provide mission support in lieu of support by this contractor. A short-term competitive action of this size would require acquisition planning, solicitation preparation, and review, and proposal evaluation. Market research has demonstrated that there are vendors likely to respond to a competitive offering. Changing to a different vendor would cause the Government to sustain an unacceptable break in service of providing database planning and design, systems analysis and design, programming and software development, conversion and implementation support, and software project management to meet the critical functions for general officer succession planning, assignments to include warfighting commands and other key strategic leadership billets, PCS & deployment orders, announcements, congressional nominations, promotion boards, and strength management for more than 3,360 Lieutenant Colonels, Colonels, and General Officers.

In consultation with the Army Senior Leaders Development (SLD) Office and MICC-Fort Belvoir's contract specialist, the proposed task order with Halvik Corp. will provide the necessary efficiencies and uninterrupted support services by experienced personnel who are immediately available and currently performing these critical services. Over the past few years, Halvik Corp. has gained a unique working knowledge of the contract's requirements and they have personnel in required positions with the specialized expertise and background knowledge. Seeking a new contractor without the appropriate transition would result in a loss of institutional knowledge transfer on the policies and established processes at the supported organizations and would result in unacceptable delays to the Government. Additionally, the Government would be required to train and initiate these processes from scratch, halting their normal work and slowing down productivity.

Suspension of the SLDMS IT maintenance and support would put the CSA at risk of meeting their mission of providing critical functions for general officer succession planning, assignments to include warfighting commands and other key strategic leadership billets, PCS & deployment orders, announcements, congressional nominations, promotion boards, and strength management for more than 3,360 Lieutenant Colonels, Colonels, and General Officers. The CSA does not currently have the necessary personnel with the appropriate knowledgebase or skillset to perform the duties currently being performed by Halvik. The time necessary to acquire the appropriate Government experts that could provide the same level of performance currently being provided by Halvik would result in the CSA failing to meet mission objectives.

c. Impact if Justification is not approved. The SLD office has several critical applications and databases that aid in the processing of personnel data and information not currently provided by existing Army systems. Due to the timing of events, without

this bridge, CSA will experience a break in mission support which will critically impair the ability of the CSA and Army Senior Leaders in the administration and management of highly important functions and missions of providing database planning and design, systems analysis and design, programming and software development, conversion and implementation support, and software project management. These critical functions support general officer succession planning, assignments to include warfighting commands and other key strategic leadership billets, PCS & deployment orders, announcements, congressional nominations, promotion boards, and strength management for more than 3,360 Lieutenant Colonels, Colonels, and General Officers.

This contract is in the best interest of the government, the Department of the Army, and the Offices of the Chief and Vice of Staff. The services provided by this contract directly supports Strategic Leader management programs and provides services not currently available in other US Army HR IT systems. SLDMS directly supports the Chief and Vice Chief of Staff of the Army and the Chief of the Army Reserve by transforming personnel and assignment data into timely and accurate information to support executive level decision-making. Failure to maintain the requisite IT support staff would gravely hinder the Chief of Staff and Vice Chief of Staff of the Army's ability to make informed human resource and succession planning decisions for the Army's strategic leaders.

6. Efforts to Obtain Competition: The Contracting Officer shall publish the notices required by FAR 5.201 and any bids or proposals received shall be considered. Because this is a sole source action, effective competition is not applicable.

a. Effective Competition: Because this is a sole source action, effective competition is not applicable.

b. Subcontracting Competition: In accordance with FAR 19.702(b)(2), a subcontracting plan is not required.

7. Actions to Increase Competition: A sole source interim bridge requirement is necessary to ensure that there is no break in service for SLDMS IT Maintenance and Support Services in support CSA until a competitive procurement can be completed. It is anticipated that a long-term follow-on competitive small business set-aside will be awarded by November 2023.

8. Market Research: A request for information (RFI) was posted by the customer, Darnesha Kennedy, on CHES from 2 May 2022 through 26 May 2022 to assist with Market Research. In response to the RFI, six capability statements were received. Of the six responses received, one was a large business and deemed capable of performing the work, and the rest were small businesses with the majority deemed capable of performing the work. Due to a personnel loss of a government technical representative, additional market research assistance was received by more technical qualified personnel from Fort Rucker's Combat Readiness Center; Mr. John L. Nelson and his team assisted with reviewing the capability statements.

9. Interested Sources: As noted in section 6 of this J&A, the Contracting Officer shall publish the notices required by FAR 5.201 and any bids or proposals received shall be considered. If an award is not made to the suggested contractor, unacceptable delays in fulfilling the agency's requirement would occur.

10. Other Facts: This action is a bridge to Task Order W91QV1-17-F-0153, SLDMS Support. The prior Task Order was competitively awarded to SSB, Inc., novated to Halvik, Corp. on 7 July 2017; Option Year 4 ended on 6 July 2022. A 6-month extension under FAR 52.217-8 was accomplished extending the period of performance to 6 January 2023.

11. Technical Certification: I certify that the supporting data under my cognizance which are included in the justification are accurate and complete to the best of my knowledge and belief.

[Redacted Signature] _____
[Redacted Name]

Date: See digital signature

12. Requirements Certification: I certify that the supporting data under my cognizance which are included in the justification are accurate and complete to the best of my knowledge and belief.

[Redacted Signature] _____
[Redacted Name]

Date: See digital signature

13. Best Value Determination/Fair and Reasonable Cost Determination: I hereby determine that the Task Order represents the best value to the Government in accordance with FAR 8.405-6(c)(2)(v). Additionally, I hereby determine that the anticipated cost or price to the Government for this contract action will be fair and reasonable. This determination will be made using a combination of a comparison of the contractors quote to the historical pricing for the same scope and the Independent Government Estimate (IGE).

[Redacted Signature] _____
[Redacted Name]

Date: See digital signature

14. Contracting Officer Certification: I certify that this justification is accurate and complete to the best of my knowledge and belief.

[Redacted Signature] _____
[Redacted Name]

Date: See digital signature

Approval

Based on the foregoing justification, I hereby approve the procurement of Senior Leader Development Management System support under Title III of the Federal Property and Administrative Services Act of 1949 (Title 41 United States Code Section 251, et Seq.) and Title 40 United States Code Section 501, Services for Executive Agencies, as implemented by Federal Acquisition Regulation 8.405-6(a)(1)(i)(C), Logical Follow On. The estimated value of this bridge contract is [REDACTED] for a 12-month period of performance, from 7 January 2023 through 6 January 2024. The approval is subject to availability of funds, and provided that the services or supplies herein described have otherwise been authorized for acquisition.

KUKES.SCOTT.DEAN

Digitally signed by
KUKES.SCOTT.DEAN [REDACTED]
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Date: 2022.12.30 10:06:41
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SCOTT D. KUKES

Alternate Advocate for Competition

U.S. Army Mission and Installation Contracting Command, JBSA Fort Sam Houston, TX