

**JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION  
RESIDENTIAL REENTRY CENTER SERVICES AND HOME CONFINEMENT SERVICES  
Washington, District of Columbia**

**1. Agency:**

The United States Department of Justice, Federal Bureau of Prisons (Bureau), Administration Division, Acquisitions Branch, Residential Reentry Contracting Section.

**2. Description of Action Being Approved:**

Pursuant to the Federal Acquisition Regulation (FAR) Part 6.302-2(b)(1) and (2), the Bureau determined the need for Residential Reentry Center (RRC) services and Home Confinement (HC) services located in the District of Columbia met the criteria established for other than full and open competition. This limitation of competition is justified in accordance with FAR Subpart 6.303-2, Content.

The action to be approved is a six-month contract with a two-three-month options to Reynolds & Associates, Inc. (Reynolds) under unusual and compelling urgency under other than full and open competition procedures for a contract to provide RRC services and HC services for female Federal offenders located in Washington, DC.

**3. Description of the Services Required to Meet the Agency Needs:**

Services required are RRC services and HC services located in Washington, DC, from March 1, 2023 to February 29, 2024.

The estimated maximum quantities in the current contract are based on 35 in-house RRC beds and 12 HC placements per day. [REDACTED]

**4. Statutory Authority Permitting Other than Full and Open Competition:**

Other than full and open competition is based on the authority of 41 U.S.C. 3304(a)(2) as implemented by FAR 6.302-2, Unusual and Compelling Urgency.

**5. Determination that proposed Contractor's unique qualifications or the nature of the acquisition requires use of the authority cited:**

The current contract, 15BRRC22D00000337, requires a maximum of 35 in-house beds and 12 HC placements in Washington, DC. This contract will expire on February 28, 2023.

The replacement solicitation, Request for Proposals (RFP) 15BRRC22R00000004, was issued for services located within the city limits of Washington, DC, [REDACTED]

[REDACTED] The proposals were evaluated, and the Bureau conducted three rounds of discussions and two final proposal revision. The anticipated date of award is April 1, 2023, with a performance of services to begin August 1, 2023. This six-month with two-three-month options will allow continuity of services while awarding a new contract. The Bureau completes the administrative functions required to ensure compliance with the contract requirements. Also, it will allow the contractor to prepare the facility for operational availability.

From a technical standpoint, Reynolds is currently providing the services required by the Bureau. The closest facilities with contracts with the Bureau will not have available bed space to house an additional 35 female offenders. The Baltimore, Maryland Residential Reentry Manager's Office, and Residential Reentry Management Branch (RRMB) have determined that Reynolds could provide the required services at the required quantity by the performance start date of March 1, 2023. The Contracting Officer has reviewed all the documentation and agrees that Reynolds can continue providing services without risk to the community and the Bureau by March 1, 2023.

Due to the Bureau's essential need, the required services are of unusual and compelling urgency. If services cannot be provided at this location, the Bureau has two options: Transfer offenders to another RRC to continue receiving services or return the offenders to a secure institution.

Offenders are typically assigned to an RRC near where they will eventually be released. The Bureau contracts with these RRCs to assist inmates nearing release from federal custody. RRC placements provide a safe, structured, supervised environment in the individual's community, as well as assistance, drug treatment, and other reentry programs and services.

RRCs help inmates gradually rebuild their ties to the community and supervise their activities during this community readjustment period. Therefore, returning the offenders to a secure institution for the period requested in this

justification would cause serious harm to the mission of the Bureau and would be a disruption to the inmate's reentry programming. Relocating the offenders does not support the overall mission of the Reentry Services Division or the Bureau in the attempt to re-integrate the offenders into society as law-abiding citizens.

**6. Efforts made to solicit from as many sources as practicable, including whether or not a notice was published in the Government Point of Entry (GPE):**

Based on the urgent requirements of these services, the exception at FAR 5.202(a)(2) applies; therefore, a notice was not published in the GPE. For continuity of service, a new contract in the total amount of \$2,352,563.82 will be issued to Reynolds, the incumbent, to provide RRC services and HC services to the Federal offenders in Washington, DC.

[REDACTED]

**7. Contracting Officer's determination that cost to the Government will be fair and reasonable:**

The Contracting Officer has determined that the anticipated costs to the Government will be fair and reasonable based on a comparison of current Government contract prices for RRC services and HC services in similar total beds and likewise locations. Also, [REDACTED]

Contractor	Location	Service	Contract#	Performance Period	Rate
[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]
[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]
[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]
[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]	[REDACTED]

<div></div>	

**8. Description of the market survey conducted:**

In conducting Market Research for this justification,

Reynolds is the only contractor with the proper zoning, personnel, and facility that would satisfy the Bureau's requirement for RRC services in the time needed to ensure no lapse in services.

**9. Other facts supporting the use of other than full and open competition:**

N/A

**10. List of sources, expressing in writing, interest in the acquisition:**

The sources expressing interest in the past listed alphabetically,

**11. Actions taken by the agency to remove or overcome barriers to competition:**

It currently takes the Bureau approximately 18 months to award an RRC contract; therefore, there was no time to solicit for services. The Bureau anticipates awarding a competitive contract for similar services in the same geographic area.

**12. Contracting Officer's Certification:**

I certify that the justification is accurate and complete to the best of the Contracting Officer's knowledge and belief.

**Submitted By:**

**LAURENCE FAYTAREN**

Digitally signed by LAURENCE  
FAYTAREN  
Date: 2023.02.15 11:43:30 -05'00'

Laurence Faytaren  
Contracting Officer  
Residential Reentry Contracting

\_\_\_\_\_  
Date

**Concurrence :**

**MICHAEL BODINE** Digitally signed by MICHAEL BODINE  
Date: 2023.02.15 11:57:39 -05'00'

Michael Bodine  
Chief, Residential Reentry Contracting

\_\_\_\_\_  
Date

**Concurrence :**

**ROBERT BLAND** Digitally signed by ROBERT BLAND  
Date: 2023.02.16 09:13:35 -05'00'

Robert Bland  
Chief, Acquisitions Branch

\_\_\_\_\_  
Date

**APPROVAL OF JUSTIFICATION:**

**RANDALL BURLESON** Digitally signed by RANDALL BURLESON  
Date: 2023.02.17 08:08:15 -05'00'

Randall C. Burleson, CPCM  
Senior Deputy Assistant Director/Procurement Executive  
for Administration/Competition Advocate

\_\_\_\_\_  
Date