

DEPARTMENT OF VETERANS AFFAIRS
Justification and Approval
for
Other Than Full and Open Competition

1. Contracting Activity:

Network Contracting Office (NCO) 16
Department of Veterans Affairs, VISN 16, Gulf Coast Veterans Health Care System (GCVHCS), Biloxi, MS.
2237# 520-22-3-7071-0001

2. Nature and/or Description of the Action Being Processed:

This justification is to support Project 520-22-113 Correct Facility Condition Assessment (FCA) Deficiencies, Multiple Buildings project to use certain manufacturers equipment, flooring, and paint that are already in use in other areas and that minimize multiple like manufacturer support. The Correct FCA Deficiencies, Multiple Buildings project at GCVHCS that will be awarded as a firm-fixed price contract. This justification is for other than full and open competition for the procurement of certain construction materials and installation. The use of a particular brand name for the items listed below accommodates standardization of these items throughout the facility.

3. Description of Supplies/Services Required to Meet the Agency's Needs:

This procurement is to install new and or replace numerous outdated and non-compliant pieces of equipment throughout the GCVHCS. This project will be performed at the Biloxi VA Medical Center (VAMC). Other work consists of but is not limited to replacing connection wiring or installing new wiring for the door access systems, ensuring optimal functionality of these systems, and integrating the new equipment with existing equipment.

The existing Laundry and Garbage chutes serving the hospital, have been placed out of service due to fact that they need updated parts that are no longer manufactured and lack certain safety and design elements mandated by NFPA 82 recently identified during a Joint Commissions Inspection. The brand has been installed in Building 3 since 1981 and is also in other buildings throughout the campus.

The existing Laundry Processing Equipment has been in use and the existing exhaust ducting and fans have reached the end of serviceability with the daily throughput exceeding design specifications. This portion of the project is to expand the exhaust venting with equipment that can match or exceed the increased demands of the Laundry Facility. The goal is to increase exhausting capacity and replace certain components to existing system without loss of capabilities and expanded functionality.

Current and past contractors who perform construction projects within our patient / employee occupied spaces have utilized plastic sheets that hang from the ceiling suspension tiles and then are secured to the flooring by tape. Zippers are then incorporated into the plastic sheeting creating an ICRA barrier. Due to the adhesive on the tape, flimsy and puncture prone nature of the plastic sheeting, and the installation of the barrier, many Infection Control Risk Assessment (ICRA) barriers are suspect within a week of erection. This project seeks use of a specifically designed, re-usable barrier that will not only provide a rigid security partition, but an ICRA barrier that has functionality and security included. The reusable, rigid ICRA barriers are pre-engineered to provide negative air and a lockable door to limit unauthorized access to the construction space. The ICRA barriers will be turned over to the VA for use with future projects at completion of the project.

The following are items that are brand name specific to existing equipment and ICRA barriers:

- a. Laundry / Garbage Chutes:
- i. American Chute LLC - Trash
 - ii. Value: [REDACTED] per piece (Qty. 1 ea.)
 - iii. Unique Qualifications:
 - American Chute is currently installed in Building 3 and 5 and VA Employees have a high confidence in working on Brand
 - Meets or exceeds NFPA 82 Ed 2014
 - 24" Diameter, 16-gauge aluminized steel
 - Three (3) U.L. 'B' Label 15" x 18" bottom hinged, hand operated, stainless steel intake doors
 - 250°F Maximum door temperature rise over 30 minutes, 1-1/2-hour assembly
 - Lever handles
 - Factory applied Daubert V-Damp '3680' soundcoat
 - Korfund type isolator pads
 - Accordion style discharge door
 - Sanitizing unit with 15" x 15" access door
 - Full diameter vent cap, body, and flashing
 - iv. American Chute LLC - Linen
 - v. Value: [REDACTED] per piece (Qty. 1 ea.)
 - vi. Unique Qualifications:
 - American Chute is currently installed in Building 3 and 5 and VA Employees have a high confidence in working on Brand
 - Meets or exceeds NFPA 82 Ed 2014
 - 24" Diameter, 16-gauge aluminized steel
 - Three (3) U.L. 'B' Label 15" x 18" bottom hinged, hand operated, stainless steel intake doors
 - 250°F Maximum door temperature rise over 30 minutes, 1-1/2-hour assembly
 - Lever handles
 - Factory applied Daubert V-Damp '3680' soundcoat
 - Korfund type isolator pads
 - Accordion style discharge door
 - Sanitizing unit with 15" x 15" access door
- b. R.W. Martin Engineered Exhaust Fans / Vents
- i. Signature Service – Engineering Modification of existing Tunnel Washer Fans
 - ii. Value: \$ [REDACTED] per piece (Qty. 1 ea.)
 - iii. Unique Qualifications:
 - Laundry Equipment design and installation engineering firm with equipment currently operating and performing as designed
 - Perform all engineering to detail modifications of vent lines, roof penetrations, fan and drain configurations based on equipment manufacturers specifications and recommendations
 - Specify, supply, and install new fans designed for modified performance including mechanical, electrical, and roofing trade work.
 - Remove existing tunnel exhaust fans, including supports, mechanical, and electrical connections
 - Modify ductwork based on engineering recommendations to maintain performance of system in modified configuration.

- Provide all required materials, supplies, and equipment to perform interior ceiling work safely.
- Firm fixed price to engineer, supply, remove, and install Tunnel Washer exhaust system.

c. Wall Protection:

- i. Paint – Walls \$ [REDACTED] per piece (Qty. 5 ea.)
 1. Sherwin Williams:
 - a. Navajo White – SW6126
- ii. Paint – Handrails \$ [REDACTED] per piece (Qty. 5 ea.)
 1. Sherwin Williams:
 - a. Topcoat – PN: B66B11011 Pro Industrial DTM Acrylic Gloss, Black
 - b. Primer – PN: B66W00011 DTM Acrylic Primer-Finish, White
- iii. Plastic Wall Sheets \$ [REDACTED] per piece (Qty. 10 ea.)
 1. Inpro:
 - a. Antique White 0104
- iv. Total Paint/Sheet Value: [REDACTED]
- v. Unique Qualifications:
 - Matches existing wall coverings in adjoining rooms while providing wall protection
 - Matches existing primer and topcoat of VA campus handrails

d. STARC Systems Infectious Control Temporary Barrier:

- i. Fireblock Wall Panels
 1. Value: \$ [REDACTED] per piece (Qty. 10 ea.)
 2. Unique Qualifications:
 - One-Hour Fire Rated – Exceeds ASTM E119 and ASTM E84 Requirements
 - Provides a Certified one-hour fire rating and noise blocking, STC rating of 40
 - Three standard width sizes – 6”, 12”, and 24”
 - Two standard panel heights – 92”, and 104” for ceilings 8’ to 10’
 - Extension panels available – 6” or 12” for additional height
 - Tongue and Groove panels with T-slot connections for quick installation and airtight seal between panels. No tools required
 - Exceeds ICRA Class IV requirements when installed as specified
 - Galvanized Steel protective layer
 - Powder Coated surface for cleaning
- ii. Fireblock Negative Air and Air Monitoring Panels
 1. Value: \$ [REDACTED] per piece (Qty. 2 ea.)
 2. Unique Qualifications:
 - One-Hour Fire Rated – Exceeds ASTM E119 and ASTM E84 Requirements
 - Provides a Certified one-hour fire rating and noise blocking, STC rating of 40
 - One standard width size – 24”
 - Two standard panel heights – 92”, and 104” for ceilings 8’ to 10’
 - HEPA machine connector to 12” Fire-Rated Damper for Negative Air
 - Diffuser discharges air upward and sideways to limit dust on floor
 - Fusible Link automatically closes damper and 165°F.
 - Air Monitor panel includes 2” pre-installed one-hour fire-rated wire passthrough.
 - Universal Mounting Bracket accepts all standard monometer and is mounted on clean side of panel.
 - Galvanized Steel protective layer

- Powder Coated surface for cleaning

iii. Fireblock Door Panels

1. Value: [REDACTED] per piece (Qty. 2 ea.)
2. Unique Qualifications:
 - One-Hour Fire Rated – Exceeds ASTM E119 and ASTM E84 Requirements
 - Provides a Certified one-hour fire rating and noise blocking, STC rating of 40
 - One standard width of 48” by Two standard panel heights – 92”, and 104”
 - Door opens either left or right
 - One-hour fire-rated Yale hinged closer
 - Fire-Rated Handles – Standard key, Electronic Pushbutton, Mechanical Pushbutton
 - Commercial Steel Door
 - Powder Coated surface for cleaning

Total Value: [REDACTED]

e. PACS Card Readers

- i. HID pivCLASS RK40,RPK 1 Reader
- ii. Value: [REDACTED] per piece (Qty. 1 ea.)
- iii. Unique Qualifications:
 - Enables FIPS 201 compliance per NIST SP 800-116 guidelines and the TWIC Reader Specification
 - Can be upgraded in the field to achieve higher assurance levels with the addition of a contact or contact plus biometric “sidecar”
 - Supports reading PIV, PIV-I, CAC, CIV, TWIC, FRAC, iCLASS® and HID Prox® cards for easy, phased transitions from legacy technology to new PKI enabled smart cards
 - Enables “PIN to PACS” approach using both legacy and FIPS-201 cards
 - utilize the pivCLASS Authentication Module (PAM) to perform cryptographic operations required to pass FICAM’s E-PACS testing.
 - Security critical operations are performed within the secure perimeter, rather than on the attack side of the
 - door, increasing security and reader affordability.
 - Maximum flexibility is achieved through in-field sidecar expansion to add a contact interface, an LCD to display messages to the cardholder and a biometric sensor.
 - Supports a phased approach to FICAM compliance. Can be used as a standalone reader to read legacy and FIPS 201 type smart cards. PAMs can be added later to achieve FICAM compliance by providing strong multifactor authentication.
 - Ideal for “Uncontrolled” areas where access control is desired but strong authentication FICAM compliance is not required
 - Compatible with existing physical access control system

TOTAL OVERALL ESTIMATED VALUE BRAND NAME: [REDACTED]

4. Statutory Authority Permitting Other than Full and Open Competition:

- (1) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per FAR 6.302-1; 41 USC §253(c)(1)
- (2) Unusual and Compelling Urgency per FAR 6.302-2;
- (3) Industrial Mobilization, Engineering, Developmental or Research Capability

- or Expert Services per FAR 6.302-3;
- () (4) International Agreement per FAR 6.302-4
- () (5) Authorized or Required by Statute FAR 6.302-5;
- () (6) National Security per FAR 6.302-6;
- () (7) Public Interest per FAR 6.302-7;

5. Demonstration that the Contractor's Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):

The existing Laundry and garbage transportation system at the Biloxi campus is designed to remove rubbish and dirty linens from the medical center efficiently and effectively with low exposure to patients/staff/visitors, etc. The existing laundry venting system at Biloxi campus remains in use with frequent repairs scheduled. This project will expand the venting system to restore functionality with less repairs. New wall coverings must be able to integrate seamlessly with existing system and maintain current operational readiness.

The PIV Card system in place at the GCVHCS is only compatible with the above equipment. Thus, no other supplies will satisfy the need of compatibility with the existing system.

This in-depth facility equipment knowledge is required to complete the various design and implementation of the facility's current needs quickly and efficiently. This project will safeguard the implemented laundry and garbage transportation system providing the facility to retrofit under this project and maintain one set of supplies and equipment for updates providing additional cost savings. The importance of implementing a consistent and interchangeable system is stressed in the VA Central Office Construction Guidelines stating, "Once a component system from a manufacturer is selected, it should become the standard for the facility".

6. Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:

In accordance with the Competition in Contracting Act (CICA), the components listed above are identified as brand name; however, the overall procurement will be competed as a Service-Disabled Veteran-Owned Small-Business (SDVOSB) Set-Aside. This Justification for Other Than Full and Open Competition will be posted to Contract Opportunities with the solicitation.

7. Determination by the Contracting Officer that the Anticipated Cost to the Government will be Fair and Reasonable:

The anticipated price to the Government for the items requested to be brand name is approximately **\$186,884.08**.

The items for which brand name approval is being requested are subsequent components to the overall construction project. This procurement will be competed and based on competition; the Contracting Officer will decide of fair and reasonable pricing prior to award.

8. Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:

Market research was not conducted as a competitive procurement process will be used. Competing firms will deliver fair market prices for systems and items listed as all systems are common and use standard off the shelf components. The Contracting Officer and COR were in concurrence with information provided. Approval of the items as brand name only is critical for the overall efficiency of the completed project and the GCVHCS facility.

9. Any Other Facts Supporting the Use of Other than Full and Open Competition:

New components must be able to integrate into an existing and operational access system. Currently, there are no competing vendors whose products are fully compatible with the existing

systems. Converting the entire facility to another manufacturer's system to accommodate laundry and garbage handling, physical access control, and industrial textile drying would be disruptive to medical center operations at multiple hospitals and would be cost prohibitive.

10. Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:

Not applicable. It is the responsibility of the offerors, and the general contractor awarded the project to locate suppliers and obtain pricing for all materials and components, including the items listed in this justification.

11. A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:

There will be competition for the overall procurement. It will be the responsibility of the offerors to obtain pricing from the suppliers of the items and to submit a competitive proposal for the project.

12. Requirements Certification: I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

Paul C Ezell
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08/23/2022

Paul Ezell

Date

Project Manager/COR, Biloxi VA Medical Center

13. Approvals in accordance with FAR 6.304

- a. **Contracting Officer's Certification (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

Beth A Cook

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BETH COOK
Date: 2022.08.24
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Beth A. Cook

Date

Contracting Officer, NCO 16